Board of Regents of the University System of Georgia

GEPA Evaluations

Procedure to be Used by Design Professionals (and USG Institutions) in Completing GEPA Evaluations

The Georgia EnvironmentalPolicy Act (GEPA) is a state law designed to help state agencies conduct their projects "with an awareness that they are stewards of air, land, water, plants, animals and environmental, historical and cultural resources." For the Board of Regents (BOR), this is accomplished by completing environmental evaluations of each project or "proposed government action" as prescribed by the Act.

Many BOR new construction and renovation projects meet the definition of a "proposed government action" under state law, and therefore require a GEPA evaluation. Significant legal liability and fines/penalties could result from failure to complete a GEPA evaluation or from inaccurate or incomplete GEPA evaluations.

The following procedures shall be used by design professionals and USG institutions to ensure compliance with GEPA:

For Major Capital Projects: The project design professional shall retain a qualified environmental consultant to complete the GEPA evaluation during the schematic design phase of the project. The design professional shall review and consider the findings of the environmental site assessment (ESA) report (which should have been completed during programming/site selection or pre-planning phase of the project - see the BOR Procedure for ESA's and/or Appendix 4 B of the BOR Building Project Procedures Manual). The ESA report should provide the environmental consultant with the technical site information necessary to properly complete the GEPA evaluation. If an ESA was not completed during programming/site selection or pre-planning, the environmental consultant shall be commissioned to complete a "combined ESA/GEPA evaluation" (see Appendix 6 D of the BOR Building Project Procedures Manual) at this time. The completed GEPA evaluation (or the combined ESA/GEPA report) shall be submitted to the BOR Program Manager in a timely fashion during schematic design or the initial stages of preliminary design to obtain the necessary approvals. If the GEPA evaluation determines that no adverse environmental effects will be created by the project, the GEPA evaluation shall be approved and the project may proceed as planned. If the GEPA evaluation determines there will be adverse environmental effects, the project design shall either be modified to mitigate the adverse effects, or an environmental effects report (EER) shall be prepared in accordance with the attached GEPA Implementation Procedure. Note: Preliminary design documents shall not be approved without an approved GEPA evaluation.

All Projects that are not Major or Minor Capital Projects: The design professional and/or the institution shall be responsible for completing the necessary GEPA evaluation (as outlined above under major or minor capital projects) for any project within the University System of Georgia which may be defined as a "proposed government action" in accordance with the attached GEPA Implementation Procedure. For proposed projects where questions may exist, institutions and design professionals are instructed to consult with their BOR Program Manager and/or the BOR Director of Environmental Affairs. Note: Preliminary design documents shall not be approved without an approved GEPA evaluation.

For Minor Capital Projects: The project design professional shall contact the BOR Program Manager and/or the BOR Director of Environmental Affairs during schematic design to discuss whether it will be necessary to retain an environmental consultant to complete the GEPA evaluation. For many minor capital projects, the design professional and/or the institution's representative(s) may have adequate knowledge of the subject property, and the project may be such that hiring an environmental consultant should not be necessary. If the decision is made to retain an environmental consultant, all procedures outlined above (under Amajor capital projects) shall be followed. If an environmental consultant is not retained, the design professional shall consult with the institution representative(s) and shall complete the GEPA evaluation themselves. The completed GEPA evaluation (or the combined EAS/GEPA report) shall be submitted to the BOR Program Manager in a timely fashion during schematic design or the initial stages of preliminary design to obtain the necessary approvals. If the GEPA evaluation determines that no adverse environmental effects will be created by the project, the GEPA evaluation shall be approved and the project may proceed as planned. If the GEPA evaluation determines there will be adverse effects, the design plans shall be altered to mitigate the effects or an environmental effects report (EER) shall be prepared in accordance with the attached GEPA Implementation Procedure. Note: Preliminary design documents shall not be approved without an approved GEPA evaluation.

Georgia Environmental Policy Act (GEPA)

Board of Regents= Implementation Procedure

A. INTRODUCTION

GEPA Evaluations shall be completed for all USG "proposed government actions" so that appropriate decisions may be made as to whether to proceed with a particular project or whether to modify a project design in some way. GEPA evaluations shall be completed during schematic design or during the initial phase of preliminary design. If the GEPA evaluation identifies any possible significant adverse environmental effects, an environmental effects report (EER) shall be prepared in accordance with GEPA before the project may proceed any further. The Vice Chancellor for Facilities shall, upon review of the GEPA evaluation and other relevant information, determine whether a project may proceed as planned, whether design changes are necessary or whether an environmental effects report (EER) must be completed.

B. PROJECT QUALIFICATION CRITERIA

The first decision under GEPA is to determine whether a proposed project or action qualifies as a "Proposed Governmental Action" and therefore must be evaluated in accordance to GEPA. USG projects qualify for GEPA if:

- X The action (project) is funded by state funds, and if so funded, then any one action below mandates an assessment:
- X The action is a land disturbing activity, including but not limited to: scraping, plowing, clearing, dredging, grading, excavating, transporting or filling of land, or placement of any structure or impervious surface, dam, obstruction or deposit. (Note: Under Board of Regents Due Diligence Guidelines, all demolition projects qualify for GEPA evaluations.)
- X The moving or altering of any structure on or eligible for placement on the Georgia Register of Historical Places.
- X The sale or exchange of more than five acres of state owned land. (Note: Under Board of Regents Due Diligence Guidelines, all property sales or exchanges regardless of size qualify for GEPA evaluations.)
- X The harvesting of five acres or more of trees over two inches in diameter at breast height.

Most significant projects on Board of Regents property, whether it is a "major capital", "minor capital", or "other" project, will qualify for GEPA evaluations. Where questions exist regarding the relative significance of a proposed project, institutions shall consult with the Board of Regents Director of Environmental Affairs to determine whether a GEPA evaluation must be completed.

3. THE FORMS

Project designers and/or institutions shall use the attached GEPA Checklist and Project Initial Evaluation forms to complete the GEPA Evaluation.

D. RESULTS

Projects or actions determined by the Vice Chancellor as not having a significant adverse effect on the environment shall require no further action.

<u>Projects or actions determined by the Vice Chancellor as having possible adverse effect on the environment shall have further action.</u>

For projects with possible adverse effects, the Vice Chancellor shall authorize the preparation of an <u>EER</u> by a qualified professional, including but not limited to, a discussion of:

- (1) The environmental impact of the proposed governmental action;
- (2) Alternatives to the proposed project action, including no action;
- (3) Any adverse environmental effects which cannot be avoided if the proposed project or action is undertaken;
- (4) Mitigation measures proposed to avoid or minimize the adverse impact of the Proposed project or action;
- (5) The relationship between the value of the short-term uses of the environment involved in the proposed project or action and the maintenance and enhancement of its long-term value;
- (6) The effect of the proposed project or action on the quality and quantity of water supply;
- (7) The effect of the proposed project or action on energy use or energy projection.

- (8) Any beneficial aspects of the proposed project or action, both short-term and long-term, and its economic advantages and disadvantages; and
- (9) Comments from other governmental agencies which may have jurisdiction, special expertise, or other interests in regard to any category noted on the <u>Environmental Check List</u> as producing possible adverse environmental effects (written correspondence shall be attached).

At least 45 days prior to the project bid date, the Vice Chancellor shall publish a notice in the legal organ of the county in which the proposed project or action (or any part thereof) is to occur stating that an EER has been prepared. The Vice Chancellor shall provide a copy of the EER (including other governmental agency comments) to the Director of the Georgia Environmental Protection Division. The Vice Chancellor shall also make the EER available to the public and to counties, municipalities, institutions, and individuals, upon request.

If the Vice Chancellor receives, within 30 days of the publication of the notice, at least 100 written requests for a public hearing, he or his designee shall hold a public hearing in accordance with the provisions of GEPA.

The Vice Chancellor shall consider the EER and all comments received either in writing or during the public hearings, if held. After considering these comments, the Vice Chancellor shall decide whether to proceed with the project or action as originally proposed, to proceed with changes, or not to proceed. Notice of the decision of the Vice Chancellor shall be given in writing to the Director of the Georgia Environmental Protection Division and published in the legal organ of the county in which the project or action (or any part thereof) is to occur.

The decision of the Vice Chancellor to proceed shall not create a cause of action in any person, corporation, association, county or municipal corporation except as provided by law regarding the procedure of giving notice of publication of the EER and the decision.

INITIAL GEPA EVALUATION FORM

Project No.:		
Project Name:		
Institution:		
Date of Assessment:		
Brief Project Description:		
(Sign one statement. Print or	type name, organization, and title below signature.)	
Having reviewed this propose adverse environmental effects	ed project and the Environmental Checklist, there are no significate resulting from this project.	ınt
or		
adverse environmental effects	ed project and the Environmental Checklist, there may be significal resulting from this project. These potential adverse environmental Checklist and are further described by the attached narrative.	

ENVIRONMENTAL CHECK LIST GEORGIA ENVIRONMENTAL POLICY ACT

GEORGIA	IS AREA AFFECTED?			IF AFFECTED, HOW SEVERELY?			
AREA/CATEGORY	NO	YES	UNKNOWN	MINOR	MEDIAN	MAJOR	UNKNOWN
1. Wetlands							
2. Flood Plain/River Corridor							
3. Water Supply							
4. Water Resources							
5. Groundwater Recharge Area							
6. Storm Water							
7. Waste Water							
8. Air Quality							
9. Solid Wastes							
10. Soil Stability/Erodibility							
11. Protected Mountains							
12. Protected Species							
13. Critical Habitats							
14. Historical							
15. Archeological							
16. Parks/Recreation							
17. Energy Supplies							
18. Beaches							
19. Dunes							
20. Shoreline							
21. Estuary							
22. Forest Land							
23. Barrier Island							
24. Aquatic Life/Trout Streams							

Project No:	
Project Name:	(Signed)
Institution:	(Date)

ENVIRONMENTAL CHECK LIST GEORGIA AREA/CATEGORY INFORMATION "GEPA GUIDELINES"

- **1. WETLANDS Will the action occur in a "wetlands" area?** The definition of wetlands is included in the Federal Regulation, 33 CFR 32.93. The DNR Rules for Environmental Planning, Chapter 391-3-16-03, incorporate the federal definition as well as both acceptable and unacceptable uses of wetlands. Under current federal law and state policy, alterations or degradations of wetlands should be avoided unless it can be demonstrated that there will be no long-term impacts or net loss of wetlands. A Federal Permit is required for most wetland activities.
- **2. FLOODPLAIN/RIVER CORRIDOR Will the action occur in a floodplain or a river corridor?** Floodplains are designated areas of land that become flooded with water during periods of rainfall that increase the primary stream flow. Many floodplain areas are shown on Federal Floodplain Maps which have been prepared in support of the National Flood Insurance Program. Additional maps and information on floodplains are available from the DNR's Environmental Protection Division (EPD). Most proposed government actions that occur directly in a floodplain area or which may alter the size or character of the floodplain area are considered significant. Under H.B. 643, passed by the 1991 Session of the General Assembly, lands adjacent to major rivers are protected from certain types of development. DNR is charged with developing rules for the River Corridor protection program.
- 3. WATER SUPPLY Does the proposed action have the potential for decreasing either the quality or quantity of water available for water supply? Water supply means a source of water that is used for drinking water in addition to other consumptive purposes. The DNR Rules, Chapter 391-3-16, contain criteria for water supply watersheds. These criteria establish a basis to allow development in a water supply watershed without contaminating the water source to a point where it cannot be treated to meet drinking water standards. EPD can provide information to state agencies as to whether their proposed projects lie within water supply watersheds.
- 4. WATER RESOURCES Will the proposed action result in large demand for water from the available water resources? Will the proposed action result in a degradation of the quality of waters of the state? The waters of the state include surface and groundwater that is not wholly confined to a single privately owned piece of property. Water resources management is one of the most important issues facing Georgia now and in the future. A growing population and the potential for water shortages focus on the importance of adequate amounts of good quality water. The DNR Rules for Surface Water Withdrawals, chapter 391-3-6, provide the regulatory framework for withdrawal, diversion or impoundment of surface waters of the State. DNR Rules for groundwater Use, Chapter 391-3-2, establish regulatory procedures for withdrawing, obtaining or utilization of groundwaters of the state.

- **5. GROUNDWATER RECHARGE AREA Will the action result in the disturbance or altering of a groundwater recharge area?** Groundwater recharge areas are those portions of the earth's surface where water infiltrates into the ground to replenish an aquifer. The Significant Recharge Areas of the state are those areas mapped by the DNR in Hydrologic Atlas 18 (1989 Edition). The DNR Rules for Environmental Planning Criteria, Chapter 391-3-16, contain specific criteria for protection of groundwater recharge areas.
- **6. STORMWATER Will the project result in increasing the amount of storm water runoff for downstream property owners?** The primary concern related to storm water is the creation of impervious surfaces that contribute to an increase of the amount of storm water runoff to the point where there is damage or a threat to downstream property owners. Another very important issue is the potential contamination of stormwater through increased contact with contaminants.
- **7. WASTEWATER Will the project produce wastewater that is discharged to a surface stream?** Wastewater means contaminated water (sewage or other contaminants) that must be treated and disposed of either by direct discharge to a surface stream or indirect discharge to an existing municipal sewer system. Even if the wastewater from a state project is to be discharged to a municipal sewer system, the effect can be significant if that wastewater causes the municipality to expand its sewage treatment system.
- **8.** AIR QUALITY Will the action result in a release or discharge of contaminants into the ambient air? Any action that results in the release or discharge of contaminants into the air such that existing ambient air quality may be diminished is a significant action. All discharges or releases may be subject to regulation under the Georgia Air Quality Control Act and/or the U.S. Clean Air Act.
- **9. SOLID WASTES Will the project result in the generation of solid wastes for disposal, or will the proposed actions occur near or in an active or closed landfill?** Solid waste is defined in the Georgia Comprehensive Solid Waste Management Act. It includes different categories of wastes which exist in a solid form (household garbage, demolition material, land clearing debris, commercial non-hazardous waste material, etc). Whereas the amount of solid waste generated that requires disposal is of concern, another primary issue relates to a land disturbing activity in the vicinity of an active or closed landfill.
- 10. SOIL STABILITY/ERODIBILITY Will the action displace soils that will be carried off site and pose a threat to surface waters or property? Under the Georgia Soil, Erosion and Sedimentation Act, local governments which have authorized management programs under the Act establish control procedures and permit the project. If the action takes place in a county or municipality that does not have such authorization, EPD is the regulating agency. In either case, a technical guidance book is available from either the local government or EPD.

- 11. PROTECTED MOUNTAINS Will the project involve the alteration of lands with high elevations and steep slopes? Under House Bill 643, which was passed by the 1991 Session of the General Assembly, land which lies above 2,200 feet in elevation and has slopes of twenty-five (25%) or more, are identified as Protected Mountains. In accordance with the Act, DNR is charged with promulgating Rules for implementation of a "Mountain Protection" program. At the time of preparation of this GEPA guidance, those rules are currently under development.
- **12. PROTECTED SPECIES Will the proposed action harm or reduce the population of protected species?** Endangered species is used in both the generic sense for protected species and in a more narrow definition sense under the U.S. Endangered Species Act. With respect to the GEPA, the term protected species is more applicable. Protected species includes those plant and animal species protected by the State in accordance with Georgia Wildflower Preservation Act of 1973 and the Georgia Endangered Wildlife Act of 1973. DNR Rules, Chapter 391-4-10, provide more detailed criteria for the state's protected species.
- **13. CRITICAL HABITATS Is the proposed action expected to involve any critical habitats?** Critical habitats are those sites on which the State's protected species are dependent for their survival. They also include U.S. Forest lands, U.S. Wildlife Refugees, Wilderness Areas, and Wild or Scenic Rivers.
- **14. HISTORICAL Will the proposed action involve disturbance of any historic property?** GEPA specifies consideration of any structure on or eligible for the Georgia Register of Historic Places. In addition, the regulations of the President's Advisory Council on Historic Preservation (36 CFR 800) which implements Section 106 of the National Historic Preservation Act contains definition and criteria of adverse effect for the protection of historic properties.
- **15. ARCHEOLOGICAL Will the proposed action involve disturbance of any archeological property?** Archeological properties are the physical remains of the past that can be studied by archeologist and other scholars to answer questions about prehistory and history. In addition, the regulations of the President's Advisory Council on Historic Preservation (36 CFR 800) which implements Section 106 of the National Historic Preservation Act contains definition and criteria of adverse effect for the protection of historic properties.
- **16. PARKS/RECREATION Will the proposed action involve disturbance or otherwise have a significant impact on the State's cultural resources?** GEPA includes cultural resources within the consideration focus of a proposed government action. In addition to the archeological or historic value, cultural resources may also include park lands, preserves, and other public lands or areas of recognized scenic and/or recreational value.
- 17. ENERGY SUPPLIES Will the proposed action have significant impact on the reduction in the available energy supplies? This primarily refers to the source of energy (electrical, gas/oil, solar, etc) that will be consumed by the project in relation to the total available in the area.

- **18. BEACHES Will the proposed action involve the disturbance of any ocean beach area?** The Georgia General Assembly has found that ocean beaches provide an unparalleled recreation resource which is vitally lined to the economy of Georgia's Coastal Zone and to that of the entire state. They are also part of the sand-sharing system which provides habitats and acts as a protective buffer for other areas. This natural resource system is costly, if not impossible to reconstruct or rehabilitate once adversely affected by man-related activities. Therefore, any action in these areas should be considered highly significant.
- **19. DUNES Will the proposed activity alter coastal sand dunes?** Coastal sand dunes, beaches, sandbars, and shoals, comprise a vital natural resource system, known as the "sand-sharing system", which acts as a buffer to protect real and personal property and natural resources from the damaging effects of floods, winds, tides, and erosion. The coastal sand dunes are the most inland portion of the sand-sharing system and because they are a fragile product of shoreline evaluation, they are easily disturbed by action harming their vegetation or inhibiting their natural development. they are protected under the Georgia Shoreline Assistance Act of 1979.
- **20.** SHORELINE Will the project involve activities in the Georgia Coastal shoreline area or in areas covered under the river corridor protection requirements of Georgia House Bill 643? In accordance with DNR Rules, Chapter 391-2-2, protective measures and procedures are provided for the implementation of the Georgia Shoreline Assistance Act. Construction, erection, or engaging in any shoreline engineering activity or land alteration which alters the natural topography or vegetation of any area is highly regulated under the Act. In addition, the 1991 General Assembly passed House Bill 643 which also provides for the protection of coastal river corridors. DNR is authorized to promulgate Rules for the implementation of House Bill 643 and they are currently being developed.
- 21. COASTAL MARSHLANDS Will the proposed action alter the Georgia coastal marshlands environment? Georgia's coast contains the saltwater marshes. These marshes have been identified as one of the most extensive and productive marshland systems in the United States. Georgia's marshes, sands and near-shore ocean water produce more food and energy than any other estuaries zone on the eastern seaboard. They are also an essential life support system for Georgia's multi-million dollar seafood industry. Any activities that affect this area are closely regulated under the Georgia Coastal Marshlands Protection Act.
- 22. FOREST LAND Will the proposed action involve changes in forested areas? GEPA specifically provides that a proposed government action includes the harvesting of five acres or more of trees over two inches in diameter at breast height. The secondary effects of tree removal as well as other land disturbing activities that may impact a forested area are of concern. Depending on the type of harvesting methods, tract locations and other variable criteria, there may exist a potential for erosion and sedimentation, habitat alteration, and other changes of concern. Manuals on Best Management Practices (common sense forestry associated practices which minimize the impact on the environment) are available from the Georgia Forestry Commission. These practices were

developed by statewide task force, appointed by the Governor, with input from all aspects of forestry in Georgia.

23. BARRIERISLAND - Will the proposed action involve activity on or near a barrier island? Along the Georgia Coast, an extensive system of salt marshes, tidal estuaries, and sounds separate a chain of eight major and several smaller barrier islands from the mainland. Two-thirds of Georgia Barrier Islands are parks, refuges, or preserves. Sand beaches and dunes protect the islands from erosion and flooding. The islands shelter the marshes from the force of storms. Any proposed action that involves the barrier islands should be considered highly significant.

24. AQUATIC LIFE/TROUT STREAMS - Will the proposed action involve an action that significantly impacts freshwater aquatic life? Georgia has an abundance of freshwater lakes, streams, and bodies of water that support aquatic life. The freshwater fisheries are important for the total food chain. Primary and secondary trout streams should be protected.